



September 15, 2020

### LABOR REGULATIONS RELATED TO CANNABIS PERMITTING

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San Francisco Office of Economic and Workforce Development www

www.oewd.org



### OVERVIEW OF THE OFFICE OF ECONOMIC AND WORKFORCE DEVELOPMENT (OEWD)

- OEWD coordinates the City's <u>workforce development</u> <u>system</u>, a network of public, private, and non-profit agencies that serve job seekers and employers to recruit, train, and retain a diverse local workforce
- Our Workforce Division is currently focused on supporting unemployed San Franciscans, addressing persistent employment inequities, and preparing to emerge from the COVID-19 pandemic even stronger
- Our office also <u>partners with the Office of Cannabis</u> to implement labor regulations related to cannabis permitting



#### Mayor London N. Breed

"Our goal is to help connect workers who have been laid-off with employment, with a focus on positions with upward mobility and protecting worker safety."



### CANNABIS LABOR REGULATIONS

#### Topics

- Labor Peace Agreements
- First Source Hiring Program
- Cannabis Apprenticeship
  Ordinance
- Office of Labor Standards
  Enforcement Policies





### LABOR PEACE AGREEMENT REQUIREMENT



#### SF Police Code Section 1609(b)(12)

For Applicants with <u>10 or more employees</u>, each Applicant must agree that, as a condition of any permit awarded under this Article 16, the Applicant will enter into, and abide by the terms of, either of the following <u>prior to the</u> <u>award of such a permit</u>:

- (A) A Labor Peace Agreement; or,
- (B) A <u>collective bargaining agreement</u> with a Bona Fide Labor Organization.



### DEFINITION OF LABOR PEACE AGREEMENT

#### SF Police Code Section 1602

- An "agreement between an Applicant and any Bona Fide Labor Organization"
- Prohibits "<u>engaging in picketing</u>, <u>work</u> <u>stoppages</u>, <u>boycotts</u>, and any other <u>economic</u> <u>interference</u> with the applicants' business"
- Applicant "agrees <u>not to disrupt efforts</u> by such Bona Fide Labor Organization to <u>communicate with</u>, and <u>attempt to organize</u> <u>and represent</u>, the Applicant's employees"





# DEFINITION OF LABOR PEACE AGREEMENT (CONT'D)

#### SF Police Code Section 1602

- Applicant agrees to provide "<u>access at</u> <u>reasonable times</u> to areas in which the Applicants' employees work, for the <u>purpose of meeting with employees</u> to discuss their right to representation, employment rights under state law, and terms and conditions of employment"
- Shall "<u>not mandate a particular method of</u> <u>election or certification</u> of a Bona Fide Labor Organization as an Applicant's employees' representative"





# DEFINITION OF BONA FIDE LABOR ORGANIZATION



#### SF Police Code Section 1602

- "Any organization or any agency or employee representation committee or any local unit thereof <u>in which employees participate</u>, and exists for the purpose, in whole or in part, of <u>dealing with employers</u> concerning <u>grievances</u>, <u>labor disputes</u>, <u>wages</u>, <u>hours of</u> <u>employment or conditions of work</u>"
- "Is <u>not found to be</u> or to have been <u>financed</u> in whole or in part, <u>interfered with</u>, <u>dominated</u> <u>or controlled</u> by the employer or any employer association"



# LABOR PEACE AGREEMENT ACTIVITIES

- No <u>picketing</u>, <u>work stoppages</u>, <u>boycotts</u>, and any other <u>economic interference</u>
- No <u>disruption</u> of efforts to <u>communicate with</u>, and <u>attempt to organize and represent</u>, employees
- <u>Access at reasonable times</u> to areas in which employees work, for the <u>purpose of meeting</u> <u>with employees</u> to discuss their right to representation, employment rights, and terms and conditions of employment





# NATIONAL LABOR RELATIONS ACT

# The National Labor Relations Act 29 U.S.C. §§ 151-169

- Enacted in 1935 to protect the <u>rights of employees and</u> <u>employers</u>, to <u>encourage collective bargaining</u>, and to <u>curtail certain private sector labor and management</u> <u>practices</u>, which can harm the general welfare of workers, businesses and the U.S. economy.
- Forbids employers from <u>interfering with, restraining, or</u> <u>coercing employees</u> in the exercise of rights relating to organizing, <u>forming, joining or assisting a labor</u> <u>organization</u> for collective bargaining purposes, or from working together to <u>improve terms and conditions</u> of employment, or <u>refraining</u> from any such activity.





# LABOR PEACE AGREEMENT PENALTIES



#### Labor Peace Agreement Sample Terms

- Resolution process
- Arbitration
- Monetary, injunctive and declaratory relief
- Injunctive relief, attorney's fees, actual damages, specific performance, liquidated damages



# LABOR PEACE AGREEMENT PENALTIES (CONT'D)



#### **SF Police Code Article 16**

#### Notice of Violation – Section 1631

 "If the Director determines that a Cannabis Business is operating in violation of this Article 16 ...the Director may issue a Notice of Violation to the Cannabis Business"

#### Administrative Penalties and Enforcement Costs – Section 1632

 "an administrative penalty imposed by order of the Director, not to exceed \$1,000 for each violation, for each day such violation occurs"

Permit Suspensions and Revocations –

Section 1633



# CANNABIS EQUITY PROGRAM

#### Cannabis Equity Program SF Police Code Section 1604

- The Office of Cannabis Director "shall implement an Equity Program designed to <u>foster equitable access</u> to participation in the cannabis industry, including equitable access to <u>promotional and ownership opportunities</u> in the industry"
- "Provide assistance to communities unfairly burdened by the War on Drugs...designed to ensure <u>full and equal access to</u> <u>resources and opportunities</u> made available as a result of Proposition 64"
- "Provide support to individuals who have experienced social indicators that exacerbate inequities...<u>create strategies to uplift</u> <u>communities</u> where those inequities have been concentrated."



### Office of Cannabis Director Marisa Rodriguez



### FIRST SOURCE HIRING PROGRAM

### SF Police Code Section 1618(g)

"Every Cannabis Business shall enter into a <u>First</u> <u>Source Hiring Agreement</u>...pursuant to which it agrees to comply with the <u>first source hiring</u> <u>requirements</u> set forth in subsections (b)(1)-(8) of Section 83.9 of the Administrative Code."





# FIRST SOURCE HIRING PROGRAM (CONT'D)

#### SF Administrative Code Section 83.9

First Source Hiring Agreements shall:

- "Set appropriate <u>hiring and retention goals</u> for entry level positions"
- "Set first source interviewing, recruitment and hiring requirements, which will provide the San Francisco Workforce Development System with the first opportunity to provide <u>qualified economically</u> <u>disadvantaged individuals</u> for consideration for employment for entry level positions"
- "Establish guidelines for employer good faith efforts to comply with the first source hiring requirements"



### FIRST SOURCE HIRING OUTCOMES TO DATE

#### **Cannabis First Source Placements to Date**



#### **OEWD First Source Hiring Staff**





Lowell Rice First Source Hiring Program Program Manager Iowell.rice@sfgov.org

Lauran Acevedo First Source Hiring Program Cannabis Specialist Iauran.acevedo@sfgov.org



### **CANNABIS APPRENTICESHIP ORDINANCE**

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#### SF Police Code Section 1618(gg)

"To encourage the existence of a stable, welltrained workforce in the cannabis industry, each Cannabis Business shall comply with the following hiring requirement:

(1) Each Cannabis Business shall ensure that 35% of its new hires shall be registered apprentices enrolled in a relevant apprenticeship program approved by the State that has a memorandum of understanding with one or more pre-apprenticeship programs certified by the City..."



### CANNABIS APPRENTICESHIP ORDINANCE (CONT'D)

#### Pre-Apprenticeship Certification SF Police Code Section 1618(gg)(5)

"OEWD shall establish standards governing <u>certification of pre-apprenticeship programs</u>, and shall be responsible for certifying, on behalf of the City, preapprenticeship programs that meet those standards."

"The standards established by OEWD shall ensure that any pre-apprenticeship program certified by the City under this subsection operates in partnership with one or more community-based organizations."





### OFFICE OF LABOR STANDARDS ENFORCEMENT



#### **OLSE Background**

"The San Francisco Office of Labor Standards Enforcement (OLSE) advances the welfare of San Francisco's workers through the enforcement of labor laws, proactive public education, and high-quality public service. OLSE is an office of the General Services Agency, an executive branch department under Mayor London N. Breed."



### www.sfgov.org/olse

### SAN FRANCISCO CANNABIS OVERSIGHT COMMITTEE

#### San Francisco Cannabis Oversight Committee

The Oversight Committee will advise the Board of Supervisors and the Mayor regarding the implementation and enforcement of City laws and regulations relating to cannabis.

Specifically, the Committee will advise the Board on amendments to local laws and regulations, including those governing the Equity Program, to facilitate socially responsible growth of the cannabis industry by creating living wage jobs and economic opportunities consistent with the Board's intent in adopting Police Code Article 16.



### **Supervisor Sandra Lee Fewer**

"With the legalization of cannabis, we have an opportunity here to grow this industry in a way that benefits all of our communities. We can do this by giving industry experts and key stakeholders a seat at the decision-making table."





# We're here to help. www.oewd.org/covid19

Businesses: Workers: sfosb@sfgov.org workforce.connection@sfgov.org 415-554-6134 415-701-4817